## Historic Preservation 101

Zach Burt, DC Preservation League



Todd Jones, DC Office of Planning



Joel Lawson, DC Office of Planning



Sarah Vonesh, EHT Traceries



## Evolution of Washington's Built Environment and the Cleveland Park Historic District



# The Built Environment and How City's Evolve

- Human-made physical features that provide the setting for human activities
  - Transportation networks
  - Utilities and infrastructure
  - Buildings
  - Parks and Open Spaces
- Our built environment has evolved, influenced by:
  - Changing styles and tastes
  - Technological innovation
  - Planning, zoning, and building regulation, etc.







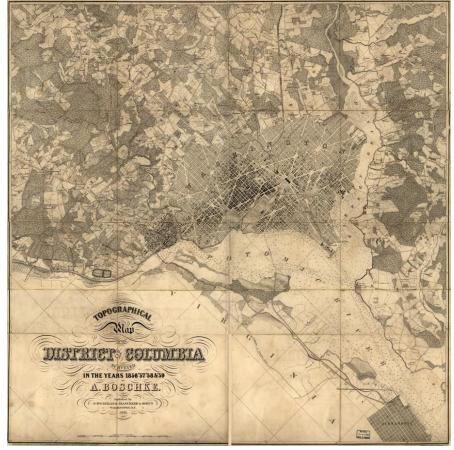




ora City of Washington. Cheorge Coun and FEDERAL CITY,

Cartwright and Beck, *Georgetown and Federal City, or City of Washington*, 1801 (Library of Congress)

Andrew Ellicott, Territory of Columbia, 1794 (Library of

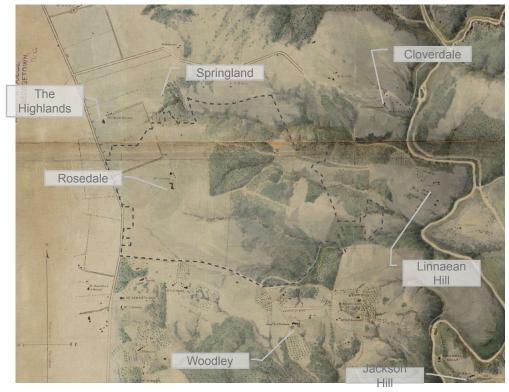


Boschke, Topographical Map District of Columbia, 1861 (Library of

# Environs of Washington, Da

Topographical sketch of the environs of Washington, D.C., 1867 (Library of Congress)

#### Early Development in Cleveland Park







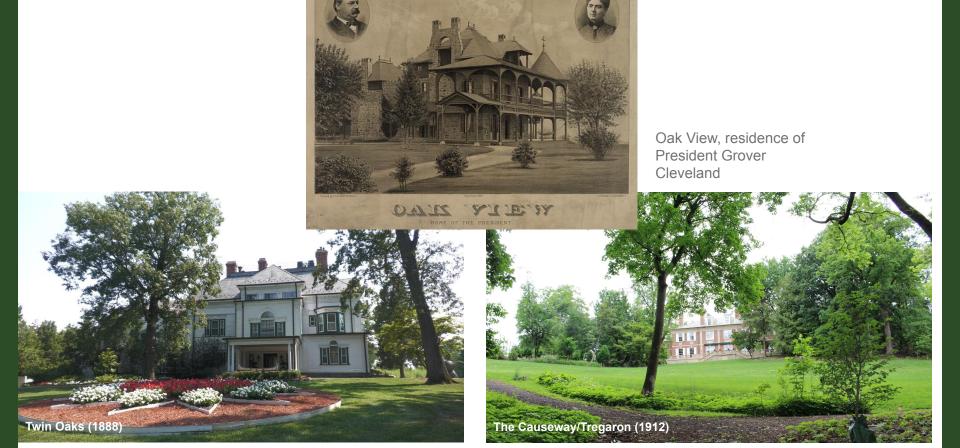












# Washington in the Late 19<sup>th</sup> Century

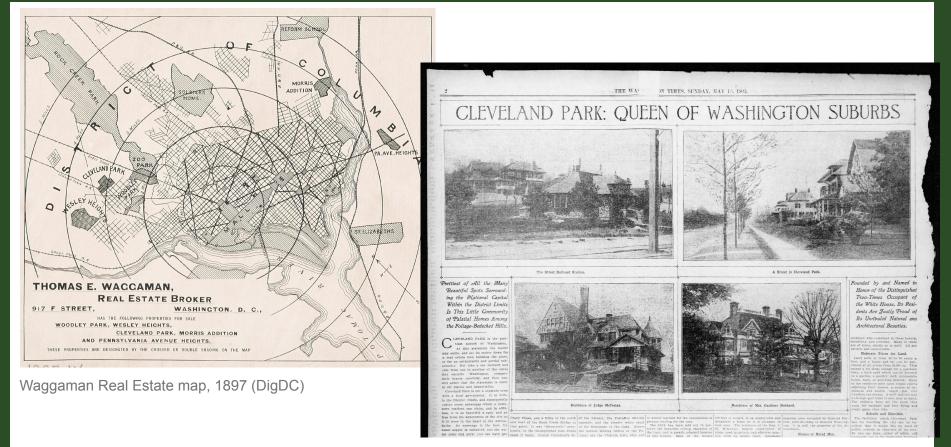
- Population increase from 75,080 in 1860 to 177,624 in 1880
- Organic Act of 1871 consolidates Washington City, Washington County, and Georgetown as a unified municipal government.
  - Board of Public Works citywide infrastructure improvements
- Building Regulations
  - Parking Act of 1870
  - Projection Act of 1871
  - Restrictions on wood construction in populated areas due to fire risk (1872 and 1877)
- New streetcar lines (first horse drawn later electric) enabled growth outside city boundaries and into Washington County

PRESERVATION





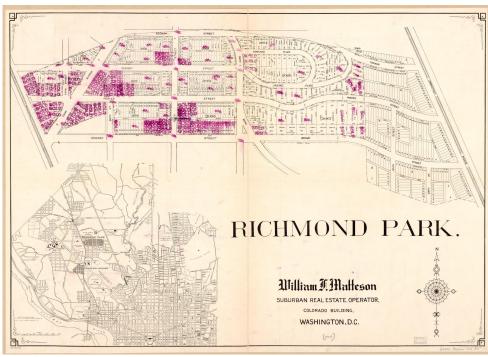
Electric streetcar and early houses in Cleveland Park (Washington at Home)



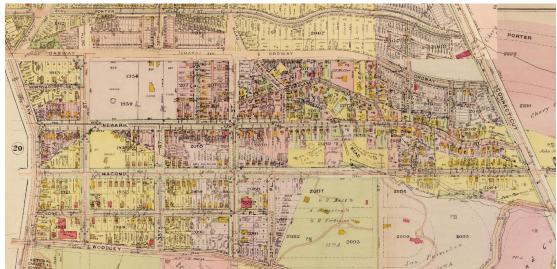
The Washington Times, May 19, 1903



*The Washington Post*, November 3,1889 (Cleveland Heights subdivision 1889)



Richmond Park subdivision, 1907 (Library of Congress)





1919 Baist Map



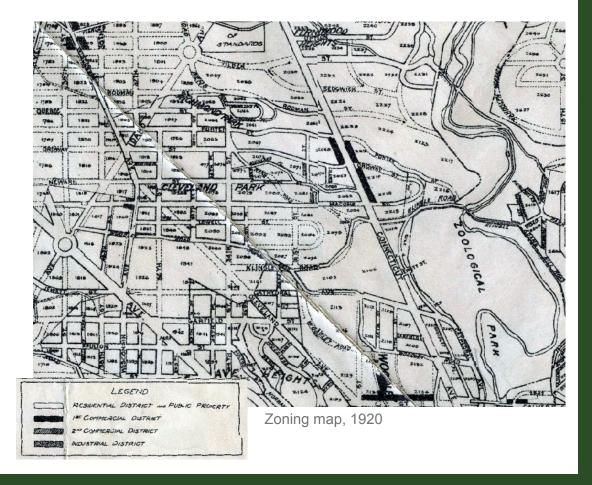




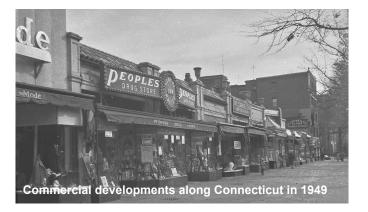


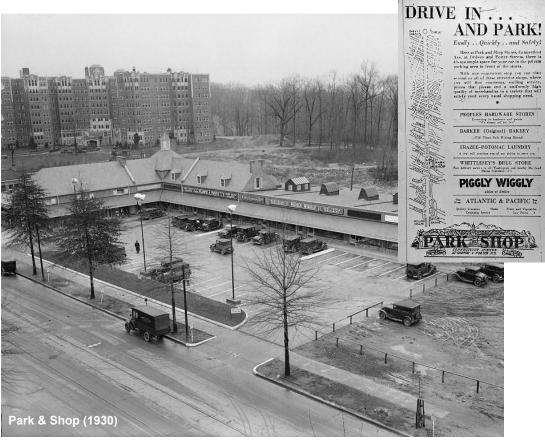
## 1920 Zoning Ordinance

- 1920 District implemented first comprehensive zoning ordinance
- Incorporated commercial "islands" for low-rise neighborhood shopping districts
- Also allowed for high rise apartment buildings along the Avenue



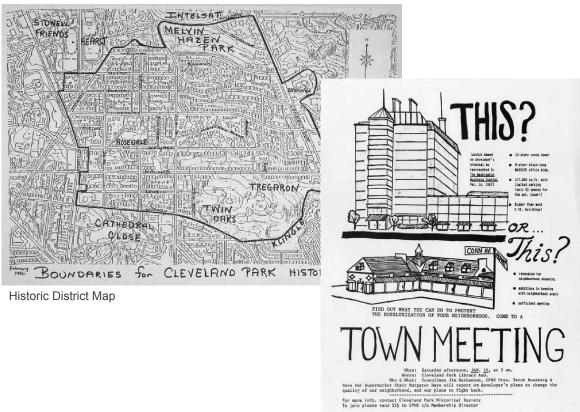












A flyer from the new Cleveland Park Historical Society's campaign to preserve Park and Shop, 1987. (DC History Center)

# Preservation of the Cleveland Park HD







#### Legend

Cleveland Park HD

Historical Data on DC Buildings

1804 - 1890

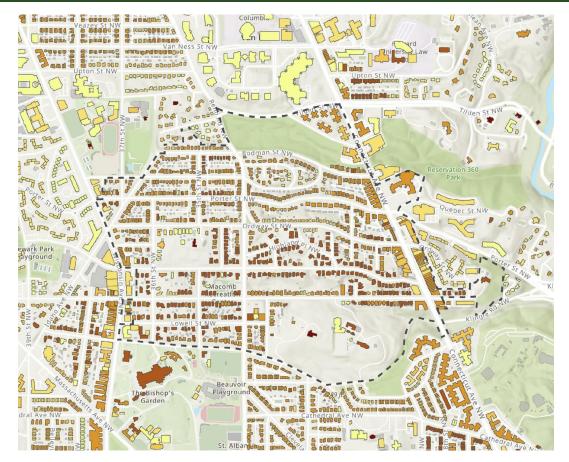
1891- 1917

1918- 1929

1930- 1941

1942- 1975

1976- 2016



Source: HistoryQuest DC

https://dcgis.maps.arcgis.com/apps/webapp viewer/index.html?id=2ab24bc3b6da4314b 9f2c74b69190333

#### The Historic Preservation Movement and Understanding Historic Designation

Zachary Burt, DC Preservation League Historic Preservation 101 Panel, CPHS September 17, 2025



### **The Historic Preservation Movement**

- Historic District in Charleston (1931)
- Historic Sites Act (1935)
- Urban Renewal
- Old Georgetown Act (1950)
- DC Joint Committee on Landmarks established (1964)
- New York City Landmarks Law (1965)
- National Historic Preservation Act (1966)
  - National Register of Historic Places



Penn Station, ca. 1920. Southwest Washington, 1939. Images courtesy of Library of Congress.

## DON'T TEAR



DOWN













#### 'DON'T TEAR IT DOWN'

Despite a leaking Sunday sky, members and supporters of "Don't Tear It Down," rallied in Frankin Park across from the old Franklin School, for years the headquarters of the D.C. public school system, hoping that the landmark building can be preserved. The "Second Empire" structure, built in 165, has

been declared surplus by the school syste and the preservationists are afraid that will prove too tantalizing to a developer an go the way of many old buildings—down (Story and other pictures on Page B-6.) pictures on Page B-6.)







# DC Historic Landmark and Historic District Protection Act of 1978

- Historic Preservation Office (HPO)
  - · Professional staff
- Historic Preservation Review Board (HPRB)
  - Nine members appointed by the Mayor and approved by Council
  - Historic designation and design review
  - No DC Council approval needed!

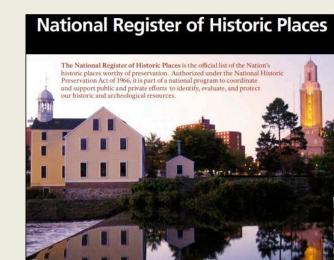


#### DC Inventory of Historic Sites

• Significance: Events, History, Individuals, Architecture & Urbanism, Artistry, Work of a Master, and/or Archaeology

## Historic Designations in DC: Landmarks & Districts

- DC Inventory of Historic Sites (800+)
  - More than 27,000 contributing buildings in over 70 historic districts
  - 22 historic landmarks with designated interiors
- National Register of Historic Places (600+)
- National Historic Landmarks (78)
- Change can happen □ Design Review
- Designation does <u>not</u> regulate use
- Property Owner Consent:
  - DC Inventory v. National Register





# DC Inventory of Historic Sites and National Register of Historic Places

Both Programs Cover...

Historical/Architectural Significance

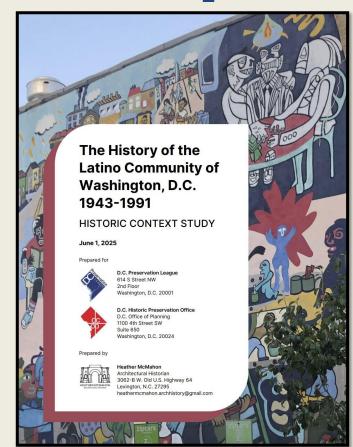
Integrity

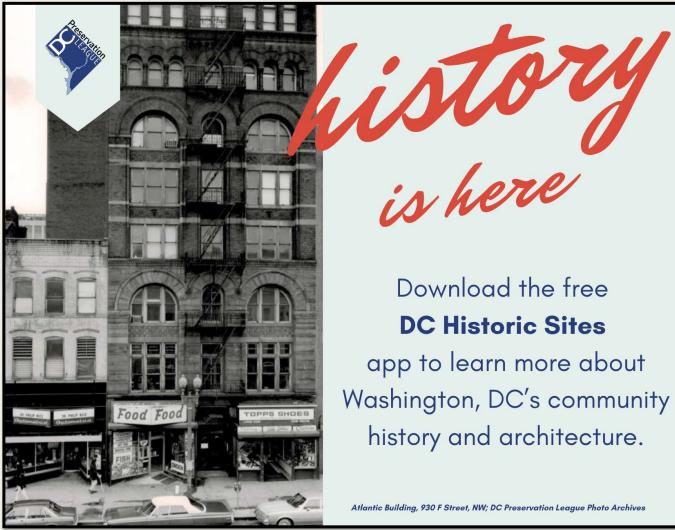
**Historical Perspective\*** 

National Register Criteria Consideration G (the so-called "50-Year Rule"): Listing possible for "a property achieving significance within the past 50 years if it is of exceptional importance"

Historic Context Studies and Multiple Property Documents

- Surveying and Evaluating
- "Surveying is the essential first step without which historic preservation is impossible. Nothing can be preserved unless it is known to exist, nor can an adequate case be made for preservation." – Carl Feiss
- In Progress: African American Affordable Housing MPD, Black Women Suffrage Context Study, Update to Schools MPD - Implementing Desegregation, and Sites Designed by Black Architects MPD





ishere

Download the free

**DC Historic Sites** 

app to learn more about

history and architecture.



Atlantic Building, 930 F Street, NW; DC Preservation League Photo Archives

## Thank You!

Zachary Burt, DC Preservation League zach@dcpreservation.org





## DC Historic Preservation Office Design Review

Todd Jones Historic Preservation Specialist

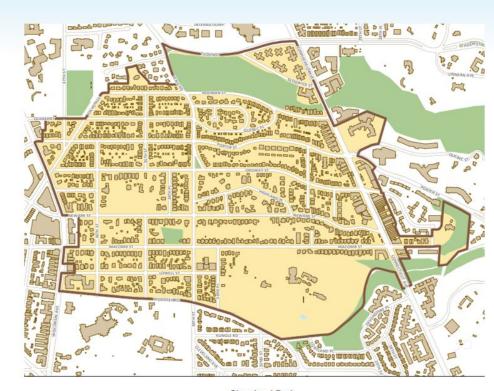
September 17, 2025





#### DC Historic Preservation Office

- 70 historic districts
- HPO reviews all exterior permit work
- For staff contacts, visit: planning.dc.gov or email historic.preservation@dc.gov



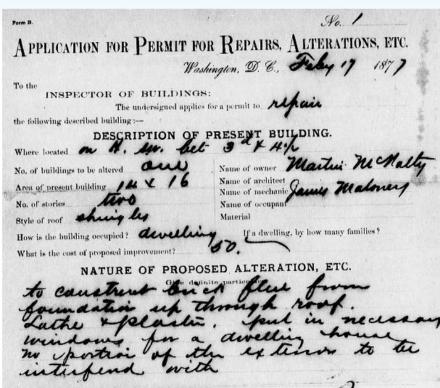


## Staff Level Design Review











#### HPO Design Guidelines

#### Visit: Preservation.dc.gov

#### PORCH FRONT HOUSES

As the city expanded and began to suburbanize in the first decades of the 20th century, houses with porches became increasingly popular. Sometimes referred to as "daylight" houses, they reflect the era's interest in greater light and more open floor plans. Houses of this era often have Colonial Revival or Craftsman detailing. particularly in the design of the porches themselves. Porch-front houses are found in continuous rows, as paired duplexes, and as detached houses. Porch-front houses date from around 1910 through the 1930s and are found in many districts, including Anacostia, Capitol Hill, Mount Pleasant, Woodley Park, Cleveland Park, and Takoma Park

Doors on porch-front houses typically had a high proportion of glass to bring in light. Multi-pane configurations are most common.

#### Typical house features and characteristics:

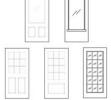
- · Porches, often with Colonial Revival or Craftsman style detailing
- . Tan or red brick facades
- Pour mofs with dormers

#### Typical door features and characteristics:

- High proportion of glazing, typically with half to three-quarters of the door as glass
- · Single or multi-light configurations
- · Sidelights flanking doors in larger openings
- · Topped by a transom



#### Doors often found on porch front houses:



#### WINDOW RETENTION

#### FURTHER INFORMATION AND REPAIR CONTRACTORS

Retaining and see

only preserves a

feature of the bu

with and reinforce

promoting sustain

The National Pack Service has published a series of "Preservation Briefs" on many topics selated to the sepair and maintenance of historic building elements, including the repair of wood and steel windows and improving the energy efficiency of historic buildings. Each brief also includes a bibliography of sources for further information.

#### www.nps.gov/history/hps/tps/briefs

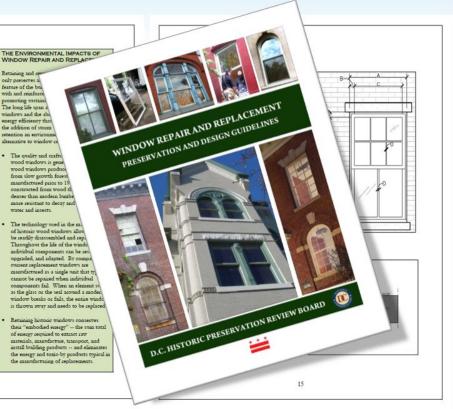
The HPO website contains articles and links to further information on improving the energy efficiency of historic windows and doors, and on the sustainability benefits of historic preservation.

#### www.preservation.dc.gov

Under a cooperative agreement with the HPO. the DC Preservation League maintains an online directory of contractors who specialize in products and services for the repair and rehabilitation of older buildings. The directory includes local contractors who specialize in window sepair. To search the directory, visit:

www.depreservation.org



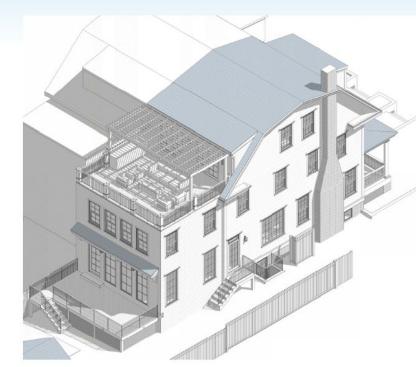




## Historic Preservation Review Board (HPRB)

- Nine-member review board
- Appointed by mayor
- Only looks at 3% of permit reviews
- Meets every month except August







## Character and Context





## DC Historic Preservation Office







PROPOSED EAST ELEVATION
SCALE: 1/4"-1'-0"



- Setback
- Orientation
- Scale
- Proportion
- Rhythm
- Massing
- Height
- Materials
- Color
- Roof Shape
- Details and Ornamentation
- Landscape Features



- Setback
- Orientation
- Scale
- Proportion
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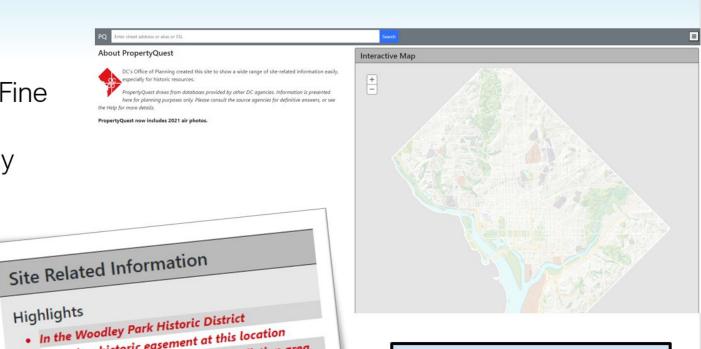






## Less Frequent Reviews

- Commission of Fine Arts (CFA)
- Historic Property Easement



 There is a historic easement at this location In the Commission of Fine Arts jurisdiction area

propertyquest.dc.gov



# DC Historic Preservation Office

# todd.jones@dc.gov







# Cleveland Park Historical Society DC Preservation League Panel Discussion Zoning Regulations

**September 17, 2025** 

**DC Office of Planning** 

Joel Lawson,

Associate Director Development Review



## WHY ZONE?

## Cities use zoning to:

- Guide future development in accordance with the Comprehensive Plan and SAPs
- Implement adopted Land Use Policy
- Control land use and neighborhood characteristics
- Promote or restrict certain uses in defined areas
- Encourage adequate light and air around property



2021 Comp Plan Future Land Use Map

## A FEW DC ZONING MILESTONES

## First DC Zoning Regulation, 1920

- Height Districts, Use Districts, and Lot Occupancy
- Established a Zoning Commission

## **Zoning Act of 1938**

- Zoning Commission (ZC) authority to regulate height, bulk, lot occupancy, and uses
- Board of Zoning Adjustment (BZA) established

## 1958 Zoning Regulations

Resulted from the 1950 DC Comprehensive Plan and 1956 Lewis Plan

## **2016 Zoning Regulation Rewrite:**

- Resulted from the 2006 DC Comprehensive Plan
- Initiated in 2007; adopted by the Zoning Commission and effective Sept. 6, 2016.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That to promote the health, safety, morals, convenience, order, prosperity, or general welfare of the District of Columbia and its planning and orderly development as the National Capital, the Zoning Commission created by the Act of March 1, 1920 (41 Stat. 500), is hereby empowered, in accordance with the conditions and procedures specified in this Act, to regulate the location, height, bulk, number of stories and size of buildings and other structures, the percentage of lot which may be occupied, the sizes of yards, courts, and other open spaces, the density of population, and the uses of buildings, structures, and land for trade, industry, residence, recreation, public activities, or other purposes; and for the purpose of such regulation said commission may divide the District of Columbia into districts or zones of such number, shape, and area as said Zoning Commission may determine, and within such districts may regulate the erection, construction, reconstruction, alteration, conversion, maintenance, and uses of buildings and structures and the uses of land. All such regulations shall be uniform for each class or kind of building throughout each district, but the regulations in one district may differ from those in other districts.

## DC ZONING REGULATIONS and MAP

|          | 11 DCMR (ZONING REGULATIONS OF 2016)   |
|----------|--|
| TITLE 11 | ZONING SUBTITLE DIRECTION HOUSE (R) ZONES SCHAPTER 2 GENERAL DEVELOPMENT STANDARDS FOR<br>RESIDENTIAL HOUSE (R) ZONES  |
| 200 3    | A principal building on a lot in any of the R-1 zones shall be a detached building   |
| 200.4    | A principal building on a lot in any of the R-2 zones shall be a detached building or a semi-<br>detached building.  |
| 200 5    | A principal building on a lot in any of the R-3 zones shall be a detached building, a semi-<br>detached building, or a row building.   |
| 200.6    | Except for new penthouse habitable space as described in Subtitle C § 1507.2, the Inclusionary Zommy requirements and modifications of Subtitle C, Chapter 10, shall not apply to any of the R I zones.  |
| 200.7    | The inclusionary Zoning (IZ) requirements and the available IZ modifications to certain development standards shall apply to any of the R-2 and R-3 zones, as specified in Subtitle C Chapter 10, Inclusionary Zoning, and in the zone-specific development standards of this subtitle |
|          | inal Rufemsking, 8, Onder No. 08-06A published at 63 DCR 2447 (March 4, 2016 – Part 2), Final Rufemsking & Onde<br>1-77-19-27D published at 70 DCR 11297 (August 25, 2021)   |
| 201      | DENSITY  |
| 2011     | In all R zones, one (I) principal dwelling unit and one (I) accessory apartment shall be permitted per lot of record, subject to Subittle U. Use Permissiona.  |
| 201.2    | A public recreation and community center shall not exceed a gross floor area (GFA) of fort<br>decisind square feet (40,000 sq. ft.) unless approved by the Board of Zuning Adjustment as<br>special exception pursuant to the provisions of Subtitle D § 212.2.                        |
| 201.3    | Except as permitted persuant to Subtitle D § 212.2, public recreation and community center shall be permitted a maximum floor area ratio (EAR) as follows:   |
|          | (a) In any of the R-1 or R-2 zones, the maximum permitted FAR for a public recreation an<br>community center shall be 0.9; and   |
|          | (b) In any of the R-3 zones, the maximum permitted FAR for a public recreation and   |

Any proposal to amend the zoning text or map must be "not inconsistent" with the Comprehensive Plan

Establish "Zones" or "Zone Districts" for each part of the city, which tell you:

- Permitted uses, by-right or with BZA or ZC approval
- A maximum of how much can be built how tall, how big, how much land can be covered; but also
- A minimum of what must be provided, like rear yards or vehicle parking
- The processes for requesting relief from the regulations

Some level of development or use is allowed by-right in each zone

## WHAT DOES ZONING NOT DO?

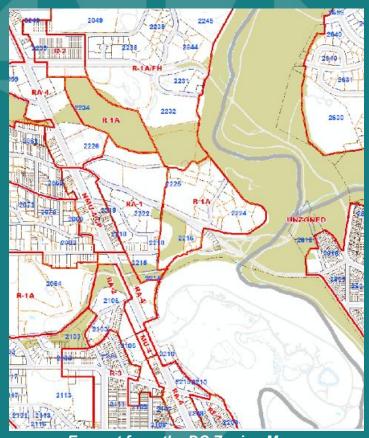
Zoning does not **set** land use policy – zoning is a land use policy **implementation** tool

Zoning does not tell you what exactly what **WILL** be built on a property or how it will be used

Zoning does not over-ride other:

- Laws, such as the Height Act
- Regulations, such as the Building Code
- Review processes, such as HPRB

DC Zoning does not apply to public space such as road rights-of-way



Excerpt from the DC Zoning Map

Zoning does not apply to Federal Land in

## **HOW IS ZONING ESTABLISHED?**

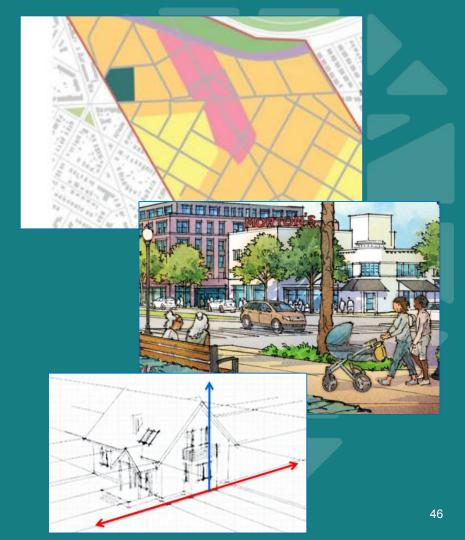
## **Comprehensive Plan**

- Citywide Elements
- Area Elements
- Maps

## **Area Plan**

## **Zoning**

- Zoning Text / Map
- Zoning Report
- Racial Equity Analysis



## **2016 Zoning Regulation Subtitles**

- A Authority and Applicability
- **B** Definitions, Rules of Measurement
- C General Rules (Subdivision, GAR, Parking, Inclusionary Zoning, etc.)
- **D** R-1, R-2, and R-3 Zones Low Density Residential
- **E** RF Zones Residential Flat (2 units)
- **F** RA Zones Residential Apartment
- **G** Mixed Use Zones Residential / Commercial
- **H** Neighborhood Mixed Use Zones Cleveland Park; Takoma, Pennsylvanial Ave SE etc.
- I Downtown Zones
- **J** PDR Zones Production, Distribution and Repair)
- **K** "Special" Purpose Zones Hill East, Union Station North, Walter Reed, etc.
- **U** Use Permissions
- **X** General Procedures Campus Plans, PUDs, Variances
- **Y** Board of Zoning Adjustment Rules BZA Application and Review Processes
- **Z** Zoning Commission Rules ZC Application and Review Processes

## A FEW COMMON ZONING TERMS AND WHAT THEY MEAN

| Term                                | Meaning in Zoning – See also Zoning Regulations Subtitle B Definitions  |
|-------------------------------------|---|
| Floor Area Ratio<br>(FAR)           | Ratio of total gross floor area of a building to the area of its lot – establishes the square footage of building allowed   |
| Lot Occupancy                       | Amount of the lot covered by buildings and structures – varies with zone and use  |
| Building Height                     | Measured from the Building Height Measuring Point, as defined in the regulations, to either the mid-point of a sloped roof or the top of a flat roof (not including a Penthouse)  |
| Penthouse /<br>Rooftop<br>Structure | An enclosure or other equipment on the roof of the building; can be located above the permited height under Zoning and the Height Act; typically does not count towards building FAR; has a setback requirement of 1:1 from roof edge below |
| Setback / Yard                      | Typically refers to the "open space" between a building and a lot line  |
| Step-back                           | Typically refers to the distance that upper floors step back from the face of floors below  |
| Pervious Surface                    | The amount of a property covered in building, or landscape material that does not allow rain infiltration   |
| Accessory<br>Apartment              | A second, rental unit constructed within a house or in an accessory building on a property within the low-density residential zones   |
| Inclusionary<br>Zoning (IZ)         | Requirement for the provision of dedicated affordable housing as part of most residential developments of more than 10 units, in return for additional density and height / lot occupancy beyond what the zone normally allows              |
| Rule of<br>Measurement              | How to measure or calculate aspects of development regulated in zoning, as detailed in Subtitle B of the Zoning Regs  |

## **HOW DOES ZONING RELATE TO THE HPRB?**

- A proposal must meet both zoning and HP requirements
- Neither can "over-rule" the other
  - Historic Preservation reviews a project for compatibility with the character of an historic district or landmark.
  - Discrepancies between zoning and historic preservation requirements are often identified through the concept review process.
  - If a project requires zoning relief, the applicant would need to obtain the appropriate relief from the BZA / ZC.
- In other words, a development must adequately satisfy both zoning requirements and HP review.

## OFFICE OF PLANNING DEVELOPMENT REVIEW ROLE

#### **Zoning Commission Cases**

- Review applications against the Comp Plan and planning documents
- Coordinate with applicants, community, other OP divisions, and other agencies
- Provide written and verbal reports with analysis and recommendation
- OP can propose changes to the Zoning Regulations (text amendments) and Maps

#### **Board of Zoning Adjustment Cases**

- Review applications against the variance / special exception tests
- Provide both a written and verbal report with analysis and recommendation

#### **OP does NOT:**

- Administer ZC or BZA application processing (Office of Zoning (www.dcoz.dc.gov)
- Oversee publication or maintenance of zoning regulations / maps (OZ)
- Provide the official interpretation of the zoning regs (Dept. of Building)
- Review building permit applications (DoB)



## **OP's CURRENT ZONING TEXT AMENDMENT CASES**

#### 1. ALLEY LOT TEXT AMENDMENT- ZC Case 25-06 – email alleylots@dc.gov

- To facilitate use and creation of alley lots
- Public Hearing scheduled for November 13, 2025

## 2. RA-1 ZONE TEXT AMENDMENT – ZC Case 25-08 – ra1textamendment@dc.gov

- To amend by-right (rowhouse, small apartment) and special exception provisions
- Public Hearing scheduled for November 6, 2025

## 3. REAR ADDITION TEXT AMENDMENT – ZC Case 25-11 – rearaddition@dc.gov

- To amend "pop-back" from 10 feet to 16 feet for attached dwellings
- Public Hearing scheduled for October 27, 2025

### 4. "OMNIBUS" TEXT AMENDMENT – ZC Case 25-12 – omnibus@dc.gov

- Broad range of discreet amendments to various aspects of the Zoning Regulations
- Public Hearing scheduled for October 30, 2026

## **OP's CURRENT MAP AND TEXT AMENDMENT CASES**

#### 1. CLEVELAND PARK / WOODLEY PARK - ZC Case 25-09

- Proposed text based on Comprehensive Plan policy direction (including height,
- density, general use mix)
- Proposed text also reflects the additional design guidance of the Connecticut Avenue Development Guidelines, as reviewed and approved by the HPRB (2023)
- Public Hearing set for December 1, 2025
- email connecticutavenuenw@dc.gov

### 2. WISCONSIN AVENUE (FRIENDSHIP HTS TO TENLEYTOWN) - ZC Case 25-13

- Proposed text based on Comprehensive Plan policy direction (including height, density, general use mix)
- Proposed text also reflects the additional design guidance of the Wisconsin Avenue
- Development Framework for various areas of the corridor
- Public Hearing anticipated to be December 11, 2025
- email wisconsinavenuenw@dc.gov



## **Thank You!**



• Email: <u>planning@dc.gov</u>

